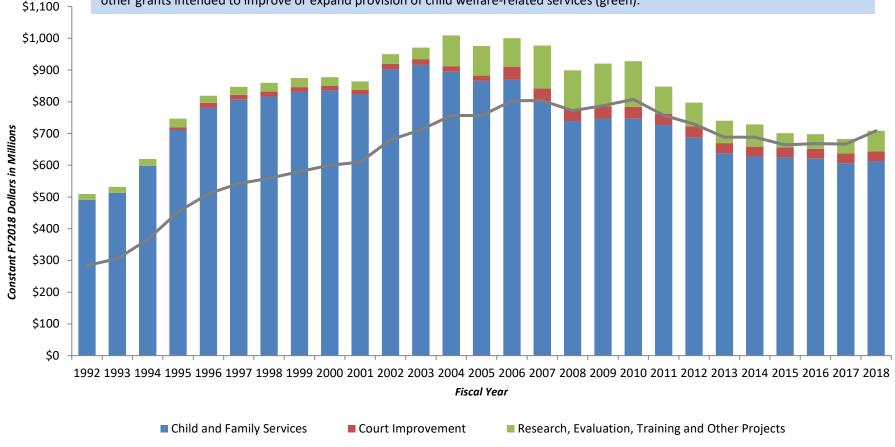
Figure 11-9. Trend in Total Title IV-B Funding, FY1992-FY2018

Amounts indicated by columns are constant FY2018 dollars; gray trend line shows nominal (i.e., not inflation-adjusted) dollars

Child and family services funding provided under Title IV-B of the Social Security Act rose in FY2018. Before that, whether measured in constant (columns) or nominal (line) dollars, this funding had been flat or declining since FY2010. Title IV-B funding primarily supports formula grants to state, tribal, and territorial child welfare agencies for provision of services to children and their families (blue part of column). Additional funds are provided to courts to improve handling of child abuse and neglect proceedings (red). Finally, some Title IV-B dollars are provided on a competitive basis to various public or private entities for support of research, evaluation, training, or other grants intended to improve or expand provision of child welfare-related services (green).



Source: Figure prepared by the Congressional Research Service (CRS). Data used to prepare this chart are shown in the attached Table 11-9. See the table notes for additional information on what Title IV-B funding streams were included in each category.

Table 11-9A. Total Title IV-B Funding, FY1990-FY2018

Dollars in Millions; Funding for Court Improvement was first authorized and provided for FY1995

Nominal Dollars (i.e., not adjusted for inflation)					Constant (FY2018) Dollars (i.e., adjusted for inflation)				Percentage of Total IV-B Funding		
Fiscal Year	Services to Children and Their Families	Court Improvement	Research, Evaluation, Training and Other Projects	TOTAL	Services to Children and Their Families	Court Improvement	Research, Evaluation, Training and Other Projects	TOTAL	Services to Children and Their Families	Court Improvement	Research, Evaluation, Training and Other Projects
1990	\$253	-	\$11	\$264	\$490		\$22	\$512	95.8%		4.2%
1991	\$274		\$11	\$285	\$506		\$21	\$527	96.0%		4.0%
1992	\$274		\$10	\$284	\$491		\$18	\$510	96.4%		3.6%
1993	\$295		\$11	\$306	\$513		\$19	\$532	96.4%		3.6%
1994	\$353		\$13	\$366	\$598		\$22	\$620	96.5%		3.5%
1995	\$431	\$5	\$17	\$453	\$711	\$8	\$28	\$747	95.2%	1.1%	3.7%
1996	\$486	\$10	\$14	\$510	\$781	\$16	\$22	\$819	95.3%	2.0%	2.7%
1997	\$516	\$10	\$16	\$542	\$807	\$16	\$25	\$847	95.2%	1.8%	3.0%
1998	\$531	\$10	\$18	\$559	\$817	\$15	\$28	\$860	95.0%	1.8%	3.2%
1999	\$551	\$10	\$19	\$580	\$831	\$15	\$29	\$875	95.0%	1.7%	3.3%
2000	\$571	\$10	\$19	\$600	\$835	\$15	\$28	\$877	95.2%	1.7%	3.2%
2001	\$581	\$10	\$19	\$610	\$823	\$14	\$27	\$864	95.2%	1.6%	3.1%
2002	\$646	\$12	\$22	\$680	\$902	\$17	\$30	\$950	95.0%	1.8%	3.2%
2003	\$672	\$13	\$27	\$712	\$916	\$18	\$36	\$971	94.4%	1.9%	3.7%
2004	\$671	\$13	\$72	\$757	\$895	\$18	\$97	\$1,009	88.7%	1.8%	9.6%
2005	\$671	\$13	\$72	\$756	\$866	\$17	\$93	\$976	88.7%	1.8%	9.6%
2006	\$699	\$33	\$72	\$804	\$870	\$41	\$89	\$1,000	87.0%	4.1%	8.9%
2007	\$659	\$33	\$112	\$804	\$801	\$40	\$136	\$978	82.0%	4.1%	13.9%
2008	\$635	\$32	\$105	\$772	\$739	\$37	\$122	\$899	82.2%	4.2%	13.6%
2009	\$640	\$32	\$116	\$788	\$748	\$37	\$135	\$920	81.2%	4.1%	14.7%
2010	\$650	\$32	\$126	\$808	\$747	\$37	\$144	\$928	80.5%	4.0%	15.6%
2011	\$649	\$32	\$76	\$758	\$727	\$36	\$85	\$848	85.7%	4.2%	10.1%
2012	\$629	\$32	\$69	\$730	\$687	\$35	\$76	\$798	86.1%	4.4%	9.5%
2013	\$593	\$30	\$65	\$688	\$637	\$33	\$70	\$740	86.1%	4.4%	9.5%
2014	\$593	\$30	\$66	\$689	\$627	\$32	\$70	\$729	86.1%	4.3%	9.6%
2015	\$592	\$30	\$42	\$664	\$625	\$31	\$44	\$701	89.2%	4.5%	6.3%

	Nominal Dolla	rs (i.e., not adjust	ted for inflatio	on)	Constant (FY2	018) Dollars (i.e.,	adjusted for i	Percentage of Total IV-B Funding			
Fiscal Year	Services to Children and Their Families	Court Improvement	Research, Evaluation, Training and Other Projects	TOTAL	Services to Children and Their Families		Research, Evaluation, Training and Other Projects	TOTAL	Services to Children and Their Families	Court Improvement	Research, Evaluation, Training and Other Projects
2016	\$594	\$30	\$44	\$668	\$621	\$31	\$46	\$698	88.9%	4.5%	6.6%
2017	\$593	\$30	\$44	\$667	\$607	\$31	\$45	\$683	88.9%	4.5%	6.6%
2018	\$613	\$30	\$65	\$709	\$613	\$30	\$65	\$709	86.6%	4.2%	9.2%

Source: Table prepared by the Congressional Research Service, October 2018. Nominal dollar funding reflects final appropriations, including any rescissions, sequestration or program funding transfers. Dollars were adjusted for inflation using the Bureau of Labor Statistics (BLS) monthly CPI-U averaged across the fiscal year.

Notes: Court Improvement funding is primarily distributed, by formula, to the highest court in each state or territory with an approved Title IV-E plan; beginning with FY2012, \$1 million is annually reserved for competitive grants to support tribal court improvement. Amounts shown for "Court Improvement" include

- 1) All funding appropriated under authority of the Promoting Safe and Stable Families (PSSF) program but reserved for the Court Improvement Program (CIP), as well as
- 2) \$20 million in funding separately appropriated for the CIP in each of FY2006-FY2010 and FY2017.

Amounts included in "Services to children and their families" category include

- 1) All funding appropriated for the Stephanie Tubbs Jones Child Welfare Services (CWS) program (Subpart 1), all of which is distributed by formula to state, tribal, and territorial child welfare agencies for provision of child and family services; and
- 2) Any Promoting Safe and Stable Families (PSSF) program (Subpart 2) funding distributed by formula to state, territorial and tribal child welfare agencies for provision of four categories of child and family services: family support, family preservation, family reunification, and adoption promotion and support, as well as funding reserved from PSSF for monthly caseworker visit grants (available to state and tribal child welfare agencies only) beginning with FY2007 and for support of kinship navigator programs (available in FY2018 to states, territories and tribes with an approved Title IV-E plan).

Amounts included in the "Research, Evaluation, Training, and Other Projects," category have been or are awarded competitively to a range of public and private entities. This includes the following funding streams or programs:

- 1) Child welfare-related research, demonstration and training (Sec. 426 of the Social Security Act (SSA)), first authorized and funded in the 1960s (funds were provided in each of FY1990-FY2018);
- 2) Research, evaluation, technical assistance, and training activities related to PSSF or similar programs, reserved out of the PSSF appropriations (first reservation for FY1994, and provided in each of FY1994-FY2018);
- 3) National Survey of Child and Adolescent Well-Being (now Sec. 429 of the SSA) first authorized for FY1996, with project specific funding provided in each of FY1996-FY2002 and FY2004-FY2011; (subsequent continued support for NSCAW has been stipulated in conference report or explanatory statement language accompanying appropriations bill as included in funding provided under the Sec. 426 authorization (listed as number 1 above);
- 4) Mentoring Children of Prisoners program (Sec. 439 of the SSA), first authorized for FY2002 with funds provided in each of FY2003-FY2010;
- 5) Regional Partnership Grants to improve outcomes for children and families affected by substance abuse reserved out of the PSSF appropriations (first reservation for FY2007 and provided in each of FY2007-FY2018); and
- 6) Family Connection Grants (Sec. 427 of the SSA) established with FY2009, with funding provided for each of FY2009-FY2014.

Table 11-9B. Title IV-B Funding by State, FY2018

Nominal dollars in thousands

	Stephanie	Promoting Safe and	PSSF Monthly	PSSF Kinship	Subtotal	PSSF Court	
	Tubbs Jones	Stable	Caseworker	Navigator	CWS and	Improvement	
	Child	Families	Visit Grant	to develop	PSSF to	Program	
	Welfare	(PSSF) for	to improve the	and enhance	state child	(CIP)	TOTAL Title
State	Services (CWS)	child and Family Services	quality of caseworker visits	state þrograms ^a	welfare agency	to state highest court ^b	IV-B
Alabama	\$4,654	\$5,744	\$362	\$383	\$11,142	\$488	\$11,631
Alaska	\$126	\$535	\$34	\$217	\$912	\$294	\$1,206
Arizona	\$5,859	\$6,979	\$440	\$385	\$13,663	\$602	\$14,265
Arkansas	\$2,991	\$3,005	\$189	\$296	\$6,480	\$404	\$6,885
California	\$29,161	\$33,362	\$2,102	\$1,261	\$65,886	\$2,189	\$68,075
Colorado	\$4,247	\$3,483	\$219	\$311	\$8,260	\$523	\$8,783
Connecticut	\$1,711	\$2,260	\$142	\$272	\$4,386	\$420	\$4,806
Delaware	\$792	\$961	\$61	\$0°	\$1,814	\$299	\$2,113
District of Columbia	\$346	\$742	\$47	\$220	\$1,355	\$283	\$1,637
Florida	\$15,716	\$20,851	\$1,314	\$863	\$38,745	\$1,135	\$39,880
Georgia	\$10,225	\$11,971	\$754	\$581	\$23,530	\$787	\$24,317
Hawaii	\$1,143	\$1,102	\$69	\$229	\$2,544	\$320	\$2,864
Idaho	\$1,846	\$1,411	\$89	\$0 c	\$3,346	\$346	\$3,692
Illinois	\$9,967	\$12,154	\$766	\$586	\$23,474	\$877	\$24,350
Indiana	\$6,425	\$5,498	\$346	\$375	\$12,644	\$592	\$13,236
Iowa	\$2,773	\$2,515	\$158	\$280	\$5,726	\$413	\$6,139
Kansas	\$2,637	\$1,907	\$120	\$251	\$4,914	\$407	\$5,322
Kentucky	\$4,295	\$4,417	\$278	\$211	\$9,202	\$470	\$9,672
Louisiana	\$4,265	\$6,071	\$383	\$393	\$11,112	\$489	\$11,601
Maine	\$1,068	\$1,041	\$66	\$0c	\$2,174	\$310	\$2,485
Maryland	\$3,970	\$4,666	\$294	\$348	\$9,279	\$542	\$9,821
Massachusetts	\$3,736	\$4,118	\$259	\$331	\$8,445	\$561	\$9,006
Michigan	\$8,593	\$8,578	\$541	\$473	\$18,184	\$726	\$18,910
Minnesota	\$4,228	\$3,264	\$206	\$304	\$8,002	\$527	\$8,529
Mississippi	\$3,203	\$4,083	\$257	\$330	\$7,873	\$408	\$8,282
Missouri	\$5,432	\$5,428	\$342	\$373	\$11,575	\$550	\$12,125
Montana	\$671	\$713	\$45	\$223	\$1,651	\$303	\$1,954
Nebraska	\$1,640		\$79	\$240	\$3,207	\$356	\$3,563
Nevada	\$2,669	\$2,620	\$165	\$283	\$5,737	\$396	\$6,133
New Hampshire	\$885	\$612	\$39	\$219	\$1,754	\$312	\$2,067
New Jersey	\$5,286	\$5,885	\$371	\$356	\$11,898	\$674	\$12,573
New Mexico	\$1,493	\$2,995	\$189	\$279	\$4,956	\$359	\$5,315
New York	\$11,856	\$16,473	\$1,038	\$637	\$30,005	\$1,155	\$31,160
North Carolina	\$9,375	\$10,004	\$630	\$518	\$20,528	\$746	\$21,273
North Dakota	\$440	\$346	\$22	\$209	\$1,016	\$0₫	\$1,016
Ohio	\$10,079	\$10,309	\$650	\$528	\$21,566	\$812	\$22,377
Oklahoma	\$930	\$3,978	\$251	\$327	\$5,485	\$458	\$5,943
Oregon	\$3,380	\$3,827	\$241	\$322	\$7,770	\$439	\$8,209
Pennsylvania	\$9,342	\$10,524	\$663	\$479	\$21,009	\$834	\$21,843
Rhode Island	\$811	\$930	\$59	\$230	\$2,029	\$302	\$2,332
South Carolina	\$4,740	\$5,356	\$338	\$370	\$10,804	\$490	\$11,294
South Dakota	\$459	\$682	\$43	\$0c	\$1,184	\$300	\$1,484
Tennessee	\$5,952	\$7,529	\$474	\$439	\$14,395	\$572	\$14,967

		Promoting	PSSF	PSSF		PSSF	
	Stephanie	Safe and	Monthly	Kinship	Subtotal	Court	
	Tubbs Jones	Stable	Caseworker	Navigator	CWS and	Improvement	
	Child	Families	Visit Grant	to develop	PSSF to	Program	
	Welfare	(PSSF) for	to improve the	and enhance	state child	(CIP)	TOTAL
Ctata	Services	child and	quality of	state	welfare	to state highest	Title IV-B
State	(CWS)	Family Services	caseworker visits	þrograms ^a	agency	court ^b	
Texas	\$25,783	\$30,851	\$1,944	\$1,019	\$59,597	\$1,786	\$61,383
Utah	\$3,773	\$1,723	\$109	\$246	\$5,850	\$447	\$6,297
Vermont	\$518	\$443	\$28	\$212	\$1,200	\$282	\$1,483
Virginia	\$6,069	\$5,637	\$355	\$379	\$12,440	\$655	\$13,095
Washington	\$5,199	\$6,068	\$382	\$393	\$12,042	\$598	\$12,640
West Virginia	\$1,686	\$1,927	\$121	\$276	\$4,011	\$335	\$4,346
Wisconsin	\$4,668	\$4,762	\$300	\$326	\$10,057	\$531	\$10,588
Wyoming	\$422	\$250	\$16	\$207	\$894	\$284	\$1,178
Subtotal 50 states & DC	\$257,539	\$291,834	\$18,390	\$17,989	\$585,752	\$28,390	\$614,142
Territories							
American Samoa	\$182	\$194	\$8	С	\$384	d	\$384
Guam	\$325	\$351	\$18	С	\$694	d	\$694
Northern Mariana Islands	\$151	\$159	\$6	С	\$316	d	\$316
Puerto Rico	\$3,601	\$3,974	\$249	\$273	\$8,098	\$407	\$8,505
Virgin Islands	\$201	\$214	\$9	\$203	\$627	\$261	\$888
Subtotal - Territories	\$4,459	\$4,893	\$290	\$476	\$10,118	\$668	\$10,786
Tribes							
Subtotal - Tribes e	\$6,737e	\$10,339 e	e	\$535c	\$17,611	\$934 ^f	\$18,545
Other							
Research, Evaluation,							
Training, Tech. Asst. g							27,560
Regional Partnership Grants ^h							37,680
Subtotal - Other Activities							65,240
TOTAL	\$268,735	\$307,067	\$18,680	\$19,000	\$613,482	\$29,992	\$708,714

Source: Table prepared by the Congressional Research Service (CRS). Allotment amounts by jurisdiction are shown as provided to CRS by the U.S. Department of Health and Human Services (HHS), Administration for Children and Families (ACF), Children's Bureau in October 2018. Funding shown is distributed by statutory formula except as described in table notes f, g and h.

- a. FY2018 is the first year in which funds for kinship navigators were provided out of the PSSF funding. This support, was provided via the appropriations act (P.L. 115-141) and is not described in the Title IV-B statute. Any jurisdiction operating a Title IV-E program under an approved Title IV-E plan was eligible for an allotment of PSSF kinship navigator funds, provided it requested this funding as directed by HHS, ACF, Children's Bureau. Amounts shown include an initial allotment and any re-allotted funds received.
- b. The amount shown here for a state or territory is the total received for three types of state CIP grants: grants to assess and make improvements to state court handling of child welfare proceedings; grants related to use of data (to improve handling of such cases) and grants related to training.
- c. The highest court in each state or territory is entitled to receive an allotment of CIP funding, provided the state or territorial child welfare agency in which it is located has an approved Title IV-E plan and the court applies for the funding. North Dakota is eligible for CIP but did not apply for FY2018 funds. American Samoa, Guam, and the Northern Marianas do not have a Title IV-E plan and thus are not eligible to participate.
- d. As used here the term "tribes" refers generally to federally recognized tribes, and/or tribal organizations or consortia. The number of tribes eligible for, or receiving, funds under each of these programs varies greatly. Tribes have broadest access to CWS (175 tribes serving children in 31 states received this FY2018 funding) and PSSF funds for child and family services (134 tribes serving children in 29 states received this FY2018 PSSF funding). Tribes are not eligible to receive grants related to monthly caseworker visits. Tribal court improvement funding is awarded competitively; (see table note f).
- e. Tribal court improvement funding is made available as a reservation out of the PSSF-CIP set-aside. These funds are awarded competitively to eligible tribes, which may include those with or without an approved Title IV-E plan. The FY2018 funding was awarded to 7 tribes in 7 states.

- f. Funding shown for these activities is awarded competitively. It includes Child Welfare Research, Demonstration and Training funding provided under the "such sums" funding authorization given for these activities in Section 426 (Subpart I) of Title IV-B (\$17,984,000 provided for FY2018) and an amount reserved annually from the overall PSSF funds for evaluation, research, training and technical assistance concerning the PSSF or similar programs. For FY2018, Congress, as part of the appropriations act (P.L. 115-141) directed a slightly larger set-aside of funds for certain technical assistance related to implementing the Family First Prevention Services Act (Title VII, Division E of P.L. 115-123).
- g. Funding for Regional Partnership Grants (RPGs) to improve outcomes of child and families affected by substance use disorder is provided via an annual statutory set-aside of PSSF funds and is awarded competitively to eligible partnerships. For FY2018, Congress increased PSSF funding and directed that but a part of that increase be reserved for RPGs.
- h. Funding for Tribal Court Improvement Program grants is provided via a special reservation of PSSF-CIP funds. The funds are awarded competitively to eligible tribes, which may include those with or without an approved Title IV-E plan.